Financial Report June 30, 2019 and 2018



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RSM US LLP

### **Independent Auditor's Report**

To the Board of Trustees Oklahoma Student Loan Authority A Component Unit of the State of Oklahoma

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Oklahoma Student Loan Authority (the Authority), a component unit of the State of Oklahoma, as of and for the years ended June 30, 2019 and 2018; and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Oklahoma Student Loan Authority as of June 30, 2019 and 2018, and the results of its operations and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of the Authority's proportionate share of the net pension liability, and the schedule of the Authority's contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 30, 2019, on our consideration of the Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

RSM US LLP

Oklahoma City, Oklahoma October 30, 2019

### Management's Discussion and Analysis Years Ended June 30, 2019 and 2018

The Oklahoma Student Loan Authority (the Authority) is an eligible lender, a loan servicer, and a secondary market in the guaranteed Federal Family Education Loans (FFEL) Program under the Higher Education Act. The Authority services Direct Loans for the U.S. Department of Education as described below. The Authority performs loan servicing functions under the registered trade name "OSLA Student Loan Servicing TM."

The Student Aid and Fiscal Responsibility Act of 2009 (SAFRA), Title II of the Reconciliation Act, became law on March 20, 2010. Beginning July 1, 2010, eligible lenders, including the Authority and its Network of eligible lenders, were no longer allowed to originate FFEL Program student loans. Beginning July 1, 2010, all federal student loans were solely originated by the federal government pursuant to its Direct Loan Program.

In the years prior to July 1, 2010, the Authority originated loans and performed servicing of FFEL Program loans for as many as 45 other eligible lenders as members of the OSLA Network. Upon the elimination of the new loan originations in the FFEL Program, the Authority continued working with members of the OSLA Network to service their loans or liquidate their loans by to sales USDE. In 2016 the Authority completed the liquidation of loans owned by the OSLA Network by purchasing the remaining loans using the proceeds from the 2013-1 financing.

SAFRA required the Secretary of the Department of Education (USDE) to contract with eligible and qualified Not-For-Profit (NFP) student loan servicers to service loans owned by the USDE. The Authority satisfied all USDE requirements for a prime loan servicing contract and was awarded an NFP contract in July 2012. By September 2011 the Authority received 103,000 USDE owned loans to start our operations as a prime NFP servicer. USDE has implemented various modifications to the NFP servicer program and, as of June 30, 2019, OSLA is servicing approximately 656,000 borrowers. USDE's modifications include extensions of OSLA's prime loan servicing contract through March 31, 2020.

This section of the Authority's annual financial report presents a discussion and analysis of the Authority's financial performance for the fiscal years ended June 30, 2019 and 2018. Please read it in conjunction with the Authority's financial statements and the notes to the financial statements, which follow this section.

#### **Financial Highlights**

	2019	2018	2017
Total assets	\$ 256,794,981	\$ 300,877,722	\$ 355,677,461
Student loans receivable, net	231,619,077	272,010,881	326,914,727
Total operating revenue	21,508,748	19,323,826	14,980,570
Net interest margin			
(interest income less interest expense)	4,116,257	4,546,203	4,011,243
Total operating expenses	19,478,169	19,698,739	16,531,099
Total nonoperating revenue	708,914	485,174	465,034
Net position	62,192,570	59,453,077	59,342,816

Management's Discussion and Analysis Years Ended June 30, 2019 and 2018

#### **Overview of the Financial Statements**

Please refer to the notes to financial statements, summary of accounting policies, for a description of the Authority's basis of accounting and accounting policies.

**Incentive programs affecting operating revenues**: The Authority generates its operating revenues from borrower interest, subsidized interest and special allowance from the USDE, and loan servicing fees from our student loan portfolio and through our loan servicing contract with USDE. Certain policies of the Authority affect the generation of operating revenues.

The Authority offered certain incentive programs to our borrowers which continue to have an effect on our FFEL portfolio:

The following three incentives were offered for loans with first disbursement dates prior to July 1, 2008. The Authority eliminated or reduced this interest rate reduction incentive program for loans with first disbursement dates on or after July 1, 2008, so that loans from the Authority and members of the OSLA Student Lending Network would be in compliance with the requirements of the USDE's Participation and Put Programs as authorized by the Ensuring Continued Access to Student Loan Act (ECASLA) (Public Law 110-227).

**TOP Interest Rate Reduction:** A portion of the Authority's Stafford Loan and PLUS borrowers, including borrowers of loans that the Authority services for the OSLA Student Lending Network, could earn a 1.5% interest rate reduction by making their first twelve payments on time. The reduced interest rate will apply for the life of the loan after it was earned.

**EZ PAY Interest Rate Reduction:** Borrowers earned an interest rate reduction by using the Authority's electronic debit for making their monthly payments. The reduced interest rate applies as long as the borrower uses OSLA's electronic debit, EZ PAY, for making monthly payments. The Authority increased the interest rate reduction for using EZ PAY from 0.33% to 1.0% effective June 20, 2007. The Authority decreased this interest rate reduction incentive program from 1.0% to 0.25% for loans with first disbursement dates on or after July 1, 2008, as noted above. Subsequently, the incentive was eliminated for loans with first disbursement dates on or after April 1, 2011.

**TOP Principal Reduction:** A portion of the Authority's Stafford Loan and PLUS borrowers earned a 1.0% reduction in the principal amount of their loans by making their first three payments on time.

The remaining previously offered incentive described below was discontinued on the date noted.

**Consolidation Loan Principal Reduction:** Consolidation loan borrowers could earn a 1.0% reduction in the principal amount of their loan by making their first six payments on time. The Authority discontinued our consolidation loan program effective July 1, 2008.

The achievement of the TOP and EZ PAY Interest Rate Reduction programs results in a reduction, and will result in a future reduction, in operating revenues received and in the average yield for the total student loan portfolio.

The Authority expenses the cost associated with the TOP and Consolidation Loan Principal Reduction programs in the period the incentive was earned as a reduction to loan interest income from borrowers.

### Management's Discussion and Analysis Years Ended June 30, 2019 and 2018

### **Financial Analysis of the Authority**

Components of the Authority's statements of net position are as follows as of June 30:

	2019	2018	2017
Assets and deferred outflows:			_
Current assets	\$ 64,463,542	\$ 75,369,350	\$ 83,232,954
Capital assets and other noncurrent assets	192,331,439	225,508,372	272,444,507
Deferred outflows	1,417,846	1,454,912	2,554,434
Total assets and deferred outflows	\$ 258,212,827	\$ 302,332,634	\$ 358,231,895
	2019	2018	2017
Liabilities and deferred inflows:			
Current liabilities	\$ 1,414,894	\$ 1,779,989	\$ 3,245,680
Noncurrent liabilities	193,719,015	240,229,532	295,450,965
Deferred inflows	886,348	870,036	192,434
Total liabilities and deferred inflows	196,020,257	242,879,557	298,889,079
Net position:			
Invested in capital assets	591,186	647,010	492,208
Restricted	46,672,584	45,015,171	45,460,498
Unrestricted	14,928,800	13,790,896	13,390,110
Total net position	62,192,570	59,453,077	59,342,816
Total liabilities, deferred inflows			
and net position	\$ 258,212,827	\$ 302,332,634	\$ 358,231,895

**Student loans receivable, net** decreased by approximately \$40,392,000 and \$54,904,000 to approximately \$231,619,000 and \$272,011,000 at June 30, 2019 and 2018, respectively, due primarily to principal payments received from borrowers, claim payments from guarantors and loan consolidations.

**Cash and investments** decreased by approximately \$4,982,000 to approximately \$17,449,000 at June 30, 2019 and increased by approximately \$291,000 to approximately \$22,431,000 at June 30, 2018, due primarily to lower principal and interest repayments received on outstanding loans receivable compared to the prior year.

**Notes and bonds payable** decreased by approximately \$46,670,000 and \$53,448,000 to approximately \$187,011,000 and \$233,681,000 at June 30, 2019 and 2018, respectively, due primarily to principal payments on outstanding notes and bonds payable.

### Management's Discussion and Analysis Years Ended June 30, 2019 and 2018

### **Financial Analysis of the Authority (Continued)**

**Pension liability** results from the Authority's participation in the Teacher's Retirement System of Oklahoma and has made required contributions since the Authority's inception. Actuarial calculations and assumptions drive the recognized pension liability and related expense recognition based on the Authority's proportion of the net pension liability of the plan. See Note 6 - Retirement Plan in the notes to audited financial statements.

Components of the statement of revenues, expenses, and changes in net position are as follows for the fiscal years ended June 30:

	2019	2018	2017
Revenues:			
Operating revenues	\$ 21,508,748	\$ 19,323,826	\$ 14,980,570
Nonoperating revenues	708,914	485,174	465,034
Total revenues	22,217,662	19,809,000	15,445,604
Expenses:			
Operating expenses	19,478,169	19,698,739	16,531,099
Increase/(decrease) in net position	\$ 2,739,493	\$ 110,261	\$ (1,085,495)

Additional analysis of the statement of revenues, expenses, and changes in net position are as follows for the fiscal years ended June 30:

	2019	2018	2017
Loan interest income, net of consolidation			
rebate fees	\$ 10,346,252	\$ 10,709,693	\$ 9,324,323
Investment interest income	380,093	209,910	96,493
Total interest income	10,726,345	10,919,603	9,420,816
Less interest expense	6,610,088	6,373,400	5,409,573
Net interest margin	\$ 4,116,257	\$ 4,546,203	\$ 4,011,243

Management's Discussion and Analysis Years Ended June 30, 2019 and 2018

### **Financial Analysis of the Authority (Continued)**

Loan interest income for the year ended June 30, 2019 decreased slightly due to decreases in student loans receivable from gradual payoffs of FFELP loans partially offset by an increase in interest rates on the Authority's variable rate loans from the prior year. Loan interest income for the year ended June 30, 2018 increased from fiscal year 2017 due to an increase in interest rates on the Authority's variable rate loans from the prior year which more than offset the decrease in student loans receivable from gradual payoffs of FFELP loans. Loan interest income is primarily affected by loans outstanding and the variable interest rates on student loans, which are reset annually on July 1st. The variable rates ranged from: 3.63% to 5.18% for the year ended June 30, 2019, 2.68% to 4.23% for the year ended June 30, 2018, and 2.05% to 3.80% for the year ended June 30, 2017. The fixed rates for loans first disbursed on or after July 1, 2006, ranged from 5.6% to 8.5%. See Note 4, Loans and Allowance for Loan Losses, for explanation of the quarterly lenders' yield and its relationship to the loans' stated variable or fixed interest rates. For all three years in the period ended June 30, 2019, the lender's yield is based on the 1-Month LIBOR index for purposes of special allowance calculations.

**Interest expense:** The Authority funded the origination or acquisition of student loans by periodically issuing bonds and notes. The approximate \$46,670,000 decrease in bonds and notes outstanding during the year ended June 30, 2019 was more than offset by an increase in the weighted average cost of funds to 3.40% as of June 30, 2019, compared to a 2.88% cost of funds at June 30, 2018, and led to an increase in interest expense for the year ended June 30, 2019. The approximate \$53,448,000 decrease in bonds and notes outstanding during the year ended June 30, 2018, was more than offset by an increase in the weighted average cost of funds to 2.88% as of June 30, 2018, compared to a 1.83% cost of funds at June 30, 2017, and led to an increase in interest expense for the year ended June 30, 2018. The approximate \$62,876,000 decrease in bonds and notes outstanding during the year ended June 30, 2017, was more than offset by an increase in the weighted average cost of funds to 1.83% as of June 30, 2017, compared to a 1.28% cost of funds at June 30, 2016, and led to an increase in interest expense for the year ended June 30, 2017.

**Net interest margin** for the year ended June 30, 2019, of approximately \$4,116,000 resulted from an increase in interest expense coupled with a decrease in interest income and represents a decrease of approximately \$430,000. Net interest margin for the year ended June 30, 2018, of approximately \$4,546,000 resulted from an increase in interest expense coupled with an increase in interest income and represents an increase of \$535,000. Net interest margin for the year ended June 30, 2017, of approximately \$4,011,000 resulted from a decrease in interest income, offset by an increase in interest expense and represents a decrease of approximately \$1,204,000.

**Other operating revenues** is comprised primarily of loan servicing fees and increased by approximately \$2,549,000 and \$2,958,000 for the years ended June 30, 2019 and June 30, 2018, respectively, due to increases in the number of loans serviced under the Authority's loan servicing agreement with the Department of Education, offset in part by lower fees earned from its FFEL portfolio due to decreases in outstanding loan balances in both years.

Operating expenses (excluding interest expense) for the year ended June 30, 2019, decreased by 3.43% to approximately \$12,868,000 predominantly due to recovery of allowance for loan losses offset by an increase in loan servicing fees and other administrative costs due to further increases in Direct Loans serviced. Operating expenses (excluding interest expense) for the year ended June 30, 2018, increased by 19.8% to approximately \$13,325,000 reflecting an increase in loan servicing costs due to further increases in Direct Loans serviced as well as an increase in pension expense. Operating expenses (excluding interest expense) for the year ended June 30, 2017, increased by 12.6% to approximately \$11,121,000 reflecting an increase in loan servicing costs due to further increases in Direct Loans serviced as well as an increase in pension expense. We believe our current staffing and related support functions are at the proper levels to achieve highly rated service levels to both our Direct Loan and FFELP borrowers. The Authority prepares an annual operating budget that is used as a management tool for monitoring operating expenses. There were no significant variances between the budget and actual operating expenses for any of the three years ended June 30, 2019.

Management's Discussion and Analysis Years Ended June 30, 2019 and 2018

### **Financial Analysis of the Authority (Continued)**

Nonoperating revenues (excluding investment interest income) typically consists of gain on early extinguishment of debt and on-behalf pension contributions which increased by approximately \$54,000 to approximately \$329,000 for the year ended June 30, 2019, reflecting comparable activity for on-behalf pension costs during those periods. There was no gain or loss on early extinguishment of debt for the years ended June 30, 2019 or 2018. Nonoperating revenues decreased by approximately \$93,000 to approximately \$275,000 for the year ended June 30, 2018, which was primarily related to a gain on extinguishment of debt in the year ended June 30, 2017. See further discussion of on-behalf pension contributions in Note 6 in the notes to financial statements.

### **Federal Loan Servicing**

SAFRA required the Secretary of the Department of Education (USDE) to contract with eligible and qualified Not-For-Profit (NFP) student loan servicers to service loans owned by the USDE. The Authority satisfied all USDE requirements for a prime loan servicing contract and was awarded an NFP contract in July 2012. By September 2011 the Authority received 103,000 USDE owned loans to start our operations as a prime NFP servicer. USDE has implemented various modifications to the NFP servicer program and, as of June 30, 2019, OSLA is servicing approximately 656,000 borrowers. USDE's modifications include extensions of OSLA's prime loan servicing contract through March 31, 2020.

#### **Debt Administration**

The Authority funded student loan notes receivable by issuing tax-exempt and taxable bonds and notes. The bonds and notes must be approved by the State of Oklahoma bond oversight process prior to issuance. Tax-exempt bonds or notes also must receive an allocation of the State of Oklahoma private activity volume ceiling or "cap." In addition, the issues must comply with federal statutes and with the rules and regulations of the United States Treasury Department and the United States Securities and Exchange Commission.

Detailed information on the Authority's debt is presented in Note 5 to the audited financial statements.

\$145,091,000, \$180,897,000 and \$222,019,000 of the Authority's debt was publicly held at June 30, 2019, 2018 and 2017, respectively, and had long-term credit ratings assigned by Standard and Poor's (S&P) and Fitch at June 30, 2019, based on the type of security which is reflected in the table below.

Credit Ratings	2019 Principal Amount	2018 Principal Amount	2017 Principal Amount	Type of Security
AAA S&P/ AAA Fitch	\$ 56,895,000	\$ 69,605,000	\$ 82,080,000	Senior Lien or Insured
AA+ S&P/ AAA Fitch	\$ 88,196,000	\$ 111,292,000	\$ 139,939,000	Senior Lien or Insured

Management's Discussion and Analysis Years Ended June 30, 2019 and 2018

#### **Debt Administration (Continued)**

In December 2017, Fitch Ratings affirmed its rating AAA (sf) on the Authority's Series 2010-A-2A, 2010A-2B, 2011-1, and 2013-1. Key ratings drivers noted were high collateral quality, standard basis and interest rate risk, sufficient credit enhancement, low maturity risk, and acceptable servicing capabilities. More information regarding the affirmed ratings may be obtained from Fitch and from the press release dated December 21, 2017.

On January 24, 2019, Standard & Poor's affirmed its ratings on one class of bonds from Oklahoma Student Loan Authority's Series 2010A. The affirmations reflect S&P's view that the current credit enhancement level (all rated classes have parity above 115%), coupled with a strong payment structure and collateral profile, are sufficient to support the current ratings. Releases to the issuer are not allowed until all of the rated classes have been paid in full. Accordingly, S&P is affirming their current 'AAA+ (sf)' ratings on the bonds from the 2010A series.

On June 4, 2019, Standard & Poor's raised ratings on two series of bonds from Oklahoma Student Loan Authority's Series 2011-1, and 2013-1. The raised ratings reflect S&P's view of the increased credit enhancement levels, collateral profile and available liquidity, and full turbo payment structure.

#### **Economic Outlook**

As described above, the Authority earns loan servicing fees from its contract with USDE based on the number of Direct Loans serviced. The Authority received allocations of additional Direct Loans in fiscal year 2019. The Authority expects to continue to receive periodic allocations of loans from its contract with the Department of Education which will continue to increase loan servicing fees earned by the Authority to offset future expected decreases in interest income from borrowers related to the gradual payoff of FFEL Program loans owned by the Authority.

# Statements of Net Position June 30, 2019 and 2018

Current assets:         \$ 210 \$           Cash         \$ 81,169           Investments         11,117,908           Restricted investments         6,249,501           Loans, net of allowance for loan losses         40,269,566           Interest and other receivables         6,578,430           Interest receivable from U.S. Department of Education         166,758	210 92,253 12,490,640 9,847,425 47,438,630 5,500,192
Cash Restricted cash Investments Restricted investments Restricted investments Loans, net of allowance for loan losses Interest and other receivables Interest receivable from U.S. Department of Education  \$ 210 \$ 81,169 \$ 11,117,908 \$ 11,1	92,253 12,490,640 9,847,425 47,438,630 5,500,192
Restricted cash Investments Restricted investments Loans, net of allowance for loan losses Interest and other receivables Interest receivable from U.S. Department of Education  81,169 11,117,908 6,249,501 40,269,566 6,578,430 166,758	92,253 12,490,640 9,847,425 47,438,630 5,500,192
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Interest and other receivables 6,578,430 Interest receivable from U.S. Department of Education 166,758	5,500,192 -
Interest receivable from U.S. Department of Education 166,758	-
·	75,369,350
Total current assets 64,463,542	
Noncurrent assets:	
	224,572,251
• •	647,010
Other noncurrent assets 390,742	289,111
Total noncurrent assets 192,331,439	225,508,372
Total assets256,794,981	300,877,722
Deferred outflows of resources:	
Deferred pension plan outflows 1,417,846	1,454,912
Liabilities, Deferred Inflows of Resources and Net Position	
Current liabilities:	
Accounts payable and other accrued expenses 1,073,818	1,093,776
Interest payable to U.S. Department of Education -	34,116
Accrued interest payable 341,076	392,097
Total current liabilities 1,414,894	1,519,989
Noncurrent liabilities:	
Notes payable 42,432,487	52,848,958
Bonds payable, net 144,578,694	180,832,243
Net pension liability 6,246,398	6,548,331
Other accrued expenses 461,436	260,000
	240,489,532
Total liabilities 195,133,909	242,009,521
Deferred inflows of resources:	
Deferred pension plan inflows 886,348	870,036
Net position:	
Investment in capital assets 591,186	647,010
Restricted 46,672,584	45,015,171
Unrestricted 14,928,800	13,790,896
Total net position <u>\$ 62,192,570 \$</u>	59,453,077

See notes to financial statements.

### Statements of Revenues, Expenses, and Changes in Net Position Years Ended June 30, 2019 and 2018

	2019	2018
Operating revenues:		
Loan interest income:		
From borrowers	\$ 11,543,940	\$ 13,318,176
Net to U.S. Department of Education	(1,197,688)	(2,608,483)
Loan servicing fees	 11,162,496	8,614,133
Total operating revenue	21,508,748	19,323,826
Operating expenses:		
Interest	6,610,088	6,373,400
General administration	9,366,597	10,150,983
External loan servicing fees	2,675,059	2,402,931
Professional fees	826,425	771,425
Total operating expenses	19,478,169	19,698,739
Operating income (loss)	2,030,579	(374,913)
Nonoperating revenues:		
OTRS on-behalf contributions	328,821	275,264
Investment interest income	380,093	209,910
Net nonoperating income	708,914	485,174
Increase in net position	2,739,493	110,261
Net position, beginning of year	59,453,077	59,342,816
Net position at end of year	\$ 62,192,570	\$ 59,453,077

See notes to financial statements.

### Statements of Cash Flows Years Ended June 30, 2019 and 2018

		2019	2018
Cash flows from operating activities:			
Receipts of interest income from borrowers	\$	11,705,920	\$ 13,349,581
Payments of interest to USDE		(1,398,562)	(3,970,091)
Receipts of loan servicing fees		9,946,236	8,379,880
Receipts of loan principal payments		46,634,820	59,829,718
Acquisition of student loans receivable		(4,402,255)	(4,925,871)
Payments to employees and suppliers		(14,188,233)	(12,307,658)
Net cash provided by operating activities		48,297,926	60,355,559
Cash flows from noncapital financing activities:			
Payments for interest on notes and bonds payable		(7,108,658)	(6,253,501)
Payments on notes payable		(10,416,471)	(12,371,804)
Payments on bonds payable		(35,806,000)	(41,122,000)
Net cash used in noncapital financing activities		(53,331,129)	(59,747,305)
Cash flows from investing activities:			
Proceeds from sales of investments		80,610,362	107,710,269
Receipts of interest on investments		378,031	202,966
Purchases of investments		(75,639,706)	(107,909,067)
Net cash provided by investing activities		5,348,687	4,168
Cash flows from capital and related financing activities:			
Purchases of capital assets		(326,568)	(520,271)
Net increase (decrease) in cash		(11,084)	92,151
Cash at beginning of year		92,463	312
Cash at end of year (including \$81,169 and \$92,253 for 2019 and 2018, respectively, reported in restricted assets)	<u>\$</u>	81,379	\$ 92,463

(Continued)

### Statements of Cash Flows (Continued) Years Ended June 30, 2019 and 2018

		2019		2018
Reconciliation of operating income (loss) to net cash provided by				_
operating activities:				
Operating income (loss)	\$	2,030,579	\$	(374,913)
Adjustments to reconcile operating income (loss)				
to net cash provided by operating activities:				
Interest paid on bonds and notes payable		7,108,658		6,253,501
Amortization of discounts on bonds payable		10,149		46,282
Additions to discounts on bonds payable		(457,658)		-
Depreciation on capital assets		382,392		365,468
Amortization of premiums on loan acquisition costs		38,277		57,248
OTRS on-behalf contributions		328,821		275,264
(Increase) decrease in assets:				
Student loans receivable		40,331,591		54,846,599
Interest and other receivables		(1,054,280)		(202,848)
Other assets		(101,631)		551,436
Deferred pension plan outflows		37,066		1,099,522
Increase (decrease) in liabilities:				
Accounts payable and other accrued expenses		181,478		(177,700)
Accrued interest payable		(51,021)		73,617
Interest payable to U.S. Department of Education		(200,874)		(1,361,608)
Net pension liability		(301,933)		(1,773,911)
Deferred pension plan inflows		16,312		677,602
	•	40.007.000	•	00.055.550
Net cash provided by operating activities	\$	48,297,926	\$	60,355,559

See notes to financial statements.

#### **Notes to Financial Statements**

### Note 1. Reporting Entity and Nature of Program

The Oklahoma Student Loan Authority (the Authority) was created as an express trust under applicable Oklahoma Statutes and a Trust Indenture dated August 2, 1972, with the State of Oklahoma (the State) accepting the beneficial interest therein. The Authority is a component unit of the State and is included in the comprehensive annual financial report of the State. The Authority's financial statements present only the Authority and do not purport to, and do not, present fairly the financial position of the State of Oklahoma, as of June 30, 2019 and 2018, the changes in its financial position, or its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

The purpose of the Authority is (1) to service borrowers with loans offered under the Federal Family Education Loan (FFEL) Program and (2) to service federal loans as part of its Not-For-Profit (NFP) contract with the Department of Education.

The student loans held by the Authority under the Federal Higher Education Act of 1965 (Higher Education Act), as amended, include Federal Stafford Loans (Stafford), Unsubsidized Stafford Loans for Middle Income Borrowers (Unsubsidized Stafford), Federal Supplemental Loans for Students (SLS), Federal Parent Loans for Undergraduate Students (PLUS), and Federal Consolidation Loans (Consolidation).

The FFEL Program loans are guaranteed by the Oklahoma State Regents for Higher Education Guaranteed Student Loan Program (State Guarantee Agency), which is reinsured by the United States Department of Education (USDE), or guaranteed by other guarantors approved by the USDE (Guarantee Agencies). As of June 30, 2019 and 2018, the majority of loans are guaranteed at 97% for loans first disbursed on or after July 1, 2006. The Authority must complete certain due diligence and claim filing requirements for delinquent loans in order to maintain the guarantee.

The Authority also holds private loans through the Supplemental Higher Education Loan Financing (SHELF™) Program. These loans are not guaranteed under the Higher Education Act. The Authority discontinued originations of SHELF loans effective July 1, 2008.

In July 2012, the Authority was awarded a NFP Servicer loan servicing contract by the Department of Education to service loans owned by the Department of Education in its Direct Loan Program under the Higher Education Act. The Authority earns a monthly servicing fee pursuant to the NFP Servicer loan servicing contract based on the number of borrower accounts. As of June 30, 2019, the Authority was servicing approximately 656,000 borrowers with an aggregate principal balance of approximately \$10,557,936,000 compared to approximately 549,000 borrowers with an aggregate principal balance of approximately \$7,098,874,000 at June 30, 2018. The Department issued contract modifications to the Authority to exercise their Optional Ordering Period. The period of performance for the Authority's contract was extended through March 31, 2020.

### **Notes to Financial Statements**

### Note 2. Summary of Significant Accounting Policies

The financial statements of the Authority included herein reflect the combined assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, and changes therein for the Authority.

The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for accounting principles generally accepted applicable to governmental proprietary activities in the United States of America. The Authority applies all applicable GASB pronouncements.

**Basis of accounting:** The Authority's financial statements are prepared using the economic resources measurement focus and use the accrual basis of accounting, similar to private business enterprises. Under the accrual basis of accounting, revenues are recognized when earned, and expenses are recognized when incurred.

**Use of estimates:** The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts in the financial statements and accompanying notes. Actual results could differ from those estimates.

Accounts of the Authority: The accounts of the Authority are organized as prescribed by the Oklahoma Student Loan Act (the Act) and terms of various debt obligations. The various accounts may include any of the following, depending upon the terms of the related debt obligation: Principal Account, Interest Account, Student Loan Account, Repayment Account, Debt Service Reserve Account, Rebate Account, and General Investment Account.

**Cash:** Cash consists primarily of demand deposit accounts at financial institutions. The Authority also utilizes bank deposit accounts which periodically sweep cash into uninsured short-term investment securities.

**Investments:** Investments consist of U.S. government securities-based mutual funds and certificates of deposit. Applicable Oklahoma Statutes authorize certain types of investments the Authority can utilize. As of June 30, 2019 and 2018, the Authority believes it is in compliance with these investment requirements.

Negotiable certificates of deposit with original maturities of greater than one year are stated at fair value with changes in fair value included in the statements of revenues, expenses, and changes in net position. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Negotiable certificates of deposit with original maturities of less than one year are stated at amortized cost. The U.S government securities-based mutual funds are stated at the net asset value (NAV) of the fund.

### **Notes to Financial Statements**

### Note 2. Summary of Significant Accounting Policies (Continued)

**Loans and allowance for loan losses:** Loans are stated at cost, net of an allowance for loan losses. The Authority includes in the cost of a loan any premium paid on student loans purchased. Premiums are amortized over the estimated life of the loan as an adjustment to interest income. Loan origination costs are recorded as an expense when the loan is made. Due to changes in legislation, the Authority stopped originating student loans after June 30, 2010.

All of the FFEL Program loans made or acquired by the Authority are guaranteed as described in Note 1. There is still risk to the Authority if the loans should lose their guarantee status. The Authority has established cure and recovery procedures to be applied to loans that have lost their guarantee status. If the cure and recovery procedures are not successful within a maximum of three years, the loan will be written off as uncollectible.

The allowance for loan losses was established by the Authority's management to provide for this type of loss, as well as losses on non-guaranteed SHELF™ loans. Student loans are written off when they are deemed uncollectible and charged against the allowance upon such determination. Any subsequent collection or recovery on an account written off as uncollectible is credited to the allowance.

**Capital assets:** The Authority capitalizes expenditures for equipment, software, system development, and leasehold improvements. Depreciation and amortization are calculated primarily using a straight-line basis over three to ten years. Accumulated depreciation and amortization on capital assets at June 30, 2019 and 2018 was approximately \$6,061,000 and \$5,771,000, respectively. Depreciation expense for the years ended June 30, 2019 and June 30, 2018 was approximately \$382,000 and \$365,000, respectively. Maintenance costs for equipment and other assets are expensed as incurred.

**Net position:** The Authority's net position is classified as follows:

Investment in capital assets: This represents the Authority's total investment in capital assets.

**Restricted net position:** Net position where the use is restricted by a third party or enabling legislation. The Authority's restricted net position is restricted by the bond and note covenants for the purpose of providing collateral for the outstanding debt obligations and paying debt interest and principal payments that are due (see Note 5).

*Unrestricted net position:* Net position that does not meet the definition of invested in capital assets or restricted is classified as unrestricted.

**Operating revenues and expenses:** Balances classified as operating revenues and expenses are those which comprise the Authority's principal operations. Since the Authority's operations are similar to those of a finance company, all revenues and expenses related to servicing the loans are considered operating with the exception of investment interest income and OTRS on-behalf contributions.

Servicing fees earned from the Authority's NFP servicing contract with USDE are recorded in the month such services are provided.

#### **Notes to Financial Statements**

### Note 2. Summary of Significant Accounting Policies (Continued)

Interest income: Interest is earned from the borrowers on the various types of student loans, from the USDE, and from investments. The USDE makes two types of interest payments to the Authority. One is for the interest on Subsidized Stafford and Consolidation loans when the borrower is not currently required to make principal and interest payments under the terms of the loan. Such interest income from the USDE for the years ended June 30, 2019 and 2018 was approximately \$699,000 and \$842,000. respectively. The other type of interest payment that may be received from the USDE is a Special Allowance Payment (SAP). The rates for Special Allowance Payments are based on formulas that differ according to the type of loan, the date the loan was first disbursed, the interest rate, and the type of funds used to finance such loans (tax-exempt or taxable). Most loan rates in the Authority's portfolio are based upon the 1-month LIBOR index, and also include the average rate established in the auctions of 91-day U.S. Treasury bills during such quarter or the quotes of three-month commercial paper (financial index) in effect for each of the days in such quarter. In the event that the quarterly Special Allowance Rates are less than the stated interest rate for the loans with first disbursement on or after April 1, 2006, lenders are required to rebate to the USDE this excess interest over the quarterly Special Allowance rate. This rebate typically results in negative Special Allowance income in which case the Authority pays the USDE. Net Special Allowance Payments to the USDE for the years ended June 30, 2019 and 2018 was approximately \$198,000 and \$2,215,000, respectively.

Additionally, the Authority pays a consolidation rebate fee to the USDE on a monthly basis. The consolidation rebate fee is based on the outstanding principal and unpaid accrued interest on consolidation loans at month end. Consolidation rebate fees paid to the USDE for the years ended June 30, 2019 and 2018 was approximately \$1,698,000 and \$1,959,000, respectively. Such fees are reported as a reduction to loan interest income from USDE.

**Deferred inflows of resources:** Deferred inflows of resources are the acquisition of net position by the Authority that are applicable to a future period. At June 30, 2019 and 2018, the Authority had deferred inflows related to pension items of \$886,348 and \$870,036, respectively. See Note 6 for additional discussion regarding deferred inflows of resources.

**Deferred outflows of resources:** Deferred outflows are the consumption of net position by the Authority that are applicable to a future period. At June 30, 2019 and 2018, the Authority had deferred outflows of resources related to pension items of \$1,417,846 and \$1,454,912, respectively. See Note 6 for additional discussion regarding deferred outflows of resources.

**Arbitrage rebate:** The proceeds from the Authority's tax-exempt debt issuances are subject to arbitrage rebate laws under the Internal Revenue Code. This arbitrage rebate limits the earnings on investment of tax-exempt proceeds in non-purpose investments. The Authority calculates and makes provisions for any estimated cumulative rebatable arbitrage that must be remitted to the Internal Revenue Service (IRS) for the excess earnings on non-purpose investments. There was no arbitrage liability due to the IRS at June 30, 2019 or June 30, 2018.

**Income taxes:** As a State beneficiary trust, the income of the Authority earned in the exercise of its essential function is exempt from state and federal income taxes.

**Reclassifications:** Certain reclassifications have been made in the June 30, 2018, financial statements to conform to the classifications used at June 30, 2019. The reclassifications had no impact on net position.

#### **Notes to Financial Statements**

### Note 2. Summary of Significant Accounting Policies (Continued)

**New accounting pronouncements adopted in fiscal year 2018:** The Authority adopted new accounting pronouncements during the year ended June 30, 2019 as follows:

• GASB Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements, issued March 2018, requires that additional essential information related to debt be disclosed in notes to the financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. It also clarifies which liabilities governments should include when disclosing information related to debt and requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt in the notes to the financial statements. The requirements of this statement are included in Note 5 to the financial statements for the year ending June 30, 2019.

**New accounting pronouncements issued not yet adopted:** The GASB has issued new accounting pronouncements which will be effective to the Authority in fiscal years ended after June 30, 2019. A description of the new accounting pronouncement is provided below:

- GASB Statement No. 84, *Fiduciary Activities*, issued January 2017, establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of a fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The requirements of this statement are effective for reporting periods beginning after December 15, 2018. Earlier application is encouraged. The Authority is currently evaluating the impact of the adoption of this statement.
- GASB Statement No. 87, Leases, issued June 2017, establishes a single approach to accounting for and reporting leases by state and local governments. Under this statement, a government entity that is a lessee must recognize (1) a lease liability and (2) an intangible asset representing the lessee's right to use the leased asset. In addition, the Authority must report the (1) amortization expense for using the lease asset over the shorter of the term of the lease or the useful life of the underlying asset, (2) interest expense on the lease liability and (3) note disclosures about the lease. The statement provides exceptions from the single-approach for short-term leases, financial purchases, leases of assets that are investments, and certain regulated leases. This statement also addresses accounting for lease terminations and modifications, sale-leaseback transactions, non-lease components embedded in lease contracts (such as service agreements), and leases with related parties. The requirements of this statement are effective for reporting periods beginning after December 15, 2019. The Authority is currently evaluating the impact of the adoption of this statement.

### **Notes to Financial Statements**

#### Note 3. Investments and Fair Value Measurements

The Authority invests its idle cash primarily in U.S. government securities-based money market mutual funds in accordance with the Authority's investment policy. Unrestricted investments may also include U.S. bank issued certificates of deposit and municipal bonds. Generally, the policy requires investments to be in U.S. government obligations or obligations explicitly guaranteed by the U.S. government to reduce the Authority's related credit risk, custodial credit risk, and interest rate risk.

Credit risk is the risk that an issuer or guarantor of a security may default on its payment obligations. The U.S. government securities-based money market mutual funds, at June 30, 2019 and 2018 were rated AAA by the Standards & Poor's Corporation, and Aaa by Moody's Investors Service. Certificates of deposit at June 30, 2019 and June 30, 2018 were rated Three-Star or higher by Bauer Financial or A1/A/A or higher by Moody's/S&P/Fitch.

Custodial credit risk for deposits is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Authority does not have a formal policy for custodial credit risk. Deposits are exposed to custodial credit risk if they are uninsured and uncollateralized. From time to time, account balances may exceed limits insured by the Federal Deposit Insurance Corporation. As of June 30, 2019, the bank balance of the Authority's deposits in financial institutions was \$239,832 and was either fully insured or collateralized. However, as of June 30, 2018, the bank balance of the Authority's deposits in financial institutions was \$474,803; thus, \$224,799 was uninsured and uncollateralized.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Investments that are evidenced by securities are exposed to custodial credit risk if they are uninsured, not registered in the name of the Authority, or are held by a counterparty or the counterparty's trust department but not in the name of the Authority. The Authority's position in U.S. government securities-based mutual funds is not subject to custodial credit risk because these openended mutual funds are not evidenced by securities. At June 30, 2019 and June 30, 2018, all of the Authority's negotiable certificates of deposit were fully insured.

#### **Notes to Financial Statements**

### Note 3. Investments and Fair Value Measurements (Continued)

Concentration of credit risk is the risk of loss attributed to the magnitude of the Authority's investments in a single issuer. It is generally considered that an increased risk of loss occurs as more investments are acquired from a single issuer. Concentration of credit risk does not apply to the Authority's position in U.S. government securities-based mutual funds because the nature of mutual funds provide diversification. In order to limit concentration of credit risk of the Authority's other investments, the Authority does not invest more than 5% of its total investments in any one issuer.

Interest rate risk is the risk that during periods of rising interest rates, the yield and market value of the securities will tend to be lower than prevailing market rates; in periods of falling interest rates, the yield will tend to be higher. At June 30, 2019, negotiable certificates of deposit with a carrying value of \$9,250,000 and a weighted average maturity of 0.5 years and U.S. government securities-based mutual funds with a carrying value of \$8,117,409 and a weighted average maturity of 0.09 years were subject to interest rate risk. At June 30, 2018, negotiable certificates of deposit with a carrying value of \$10,750,000 had a weighted average maturity of 0.5 years and U.S. government securities-based mutual funds with a carrying value of \$11,588,065 and a weighted average maturity of 0.07 years were subject to interest rate risk.

**Fair value measurements:** The Authority follows GASB Statement No. 72, which provides the framework for measuring fair value. The framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The inputs to the three levels of the fair value hierarchy under GASB Statement No. 72 are described as follows:

- **Level 1:** Unadjusted quoted prices for identical assets or liabilities in active markets that the Authority has the ability to access.
- **Level 2:** Quoted prices for similar assets or liabilities in active markets; quoted prices for identical assets or liabilities in inactive markets; inputs other than quoted prices that are observable for the asset or liability; and inputs that are derived principally from, or corroborated by, observable market data by correlation to other means. If the asset or liability has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset or liability.
- **Level 3:** Valuations to which one or more significant inputs are unobservable and may include situations where there is minimal, if any, market activity in the asset or liability.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. All transfers between fair value hierarchy levels are recognized by the Authority at the end of each reporting period.

### **Notes to Financial Statements**

### Note 3. Investments and Fair Value Measurements (Continued)

Investments at fair value consist of the following at June 30:

	2019							
	Le	evel 1		Level 2		Level 3		Total
Investments by fair value level:								
Certificates of deposit	\$	-	\$	7,500,000	\$	-	\$	7,500,000
Investments measured at net asset value (NAV): U.S. government securities-based								
mutual funds								8,117,409
Total investments measured at fair value or NAV							\$	15,617,409
				2	018			
	Le	evel 1		Level 2		Level 3		Total
Investments by fair value level:								
Certificates of deposit	\$	-	\$	10,500,000	\$	-	\$	10,500,000
Investments measured at net asset value (NAV):								
U.S. government securities-based								
mutual funds								11,588,065
•							\$	11,588,065 22,088,065

Investments measured at fair value are reconciled to the statement of net position as follows at June 30:

	2019	2018
Investments measured at fair value or NAV Investments measured at amortized cost:	\$ 15,617,409	\$ 22,088,065
Certificates of deposit	1,750,000	250,000
Total investments	\$ 17,367,409	\$ 22,338,065

There have been no significant changes in valuation techniques during fiscal years ended June 30, 2019 and 2018. Negotiable certificates of deposit classified in Level 2 of the fair value hierarchy are valued using quoted prices for similar assets or liabilities in active markets. Investments measured at NAV for fair value are not subject to level classification. The Authority's investments measured at NAV consist solely of mutual funds that invest in cash, U.S. Treasury bills, notes and other obligations issued or guaranteed as to principal and interest by the U.S. Government, its agencies or instrumentalities, and repurchase agreements secured by such obligations or cash. The Authority has no unfunded commitments related to this investment type. Shares are redeemable daily at the NAV at the time of redemption.

### **Notes to Financial Statements**

#### Note 4. Loans and Allowance for Loan Losses

The Authority purchases and holds various types of student loans as described in Note 1. The terms of these loans, which vary on an individual basis, depending upon loan type and the date the loan was originated, generally provide for repayment in monthly installments of principal and interest over a period of up to 30 years for Consolidation loans and generally up to ten years for other loans. The repayment period begins after a grace period of six months following graduation or loss of qualified student status for the Stafford and Unsubsidized Stafford loans. The repayment period for Consolidation, SLS, and PLUS loans begins within 60 days from the date the loan is fully disbursed.

During the year ended June 30, 2016, the Authority paid a premium of approximately \$253,000 on the acquisition of student loans. Unamortized premiums at June 30, 2019 and June 30, 2018 were \$108,034 and \$146,311, respectively, which are being amortized over the estimated remaining life of loans purchased of five years at the time of purchase.

Loans consist of the following as of June 30:

	2019	2018
Stafford	\$ 37,785,769	\$ 47,054,010
Unsubsidized Stafford	43,505,849	53,318,714
PLUS/ SLS	1,997,073	2,737,636
Consolidation	149,128,147	171,593,502
SHELF™	1,137,105	1,263,906
Total gross loans	233,553,943	275,967,768
Premium on purchased loans	108,034	146,311
Unprocessed loan payments	(215,649)	(1,045,089)
Allowance for loan losses	(1,827,251)	(3,058,109)
Net loans	\$ 231,619,077	\$ 272,010,881

An analysis of the change in the allowance for loan losses is as follows for the year ended June 30:

	2019	2018
Balance at beginning of year	\$ 3,058,109	\$ 3,450,703
Loans charged off	(294,062)	(392,594)
Reduction in allowance for loan losses	(936,796)	-
Balance at end of year	\$ 1,827,251	\$ 3,058,109

#### **Notes to Financial Statements**

### Note 4. Loans and Allowance for Loan Losses (Continued)

The stated interest rates on student loans which are based on USDE regulations ranged from 1.4% to 10.0% for the fiscal years ended June 30, 2019 and 2018, depending upon the type and date of origination of the individual loan and whether the borrower had earned any of the Authority's interest rate reduction incentives. This stated interest rate is paid by the borrowers or by USDE. For loans that had the first disbursement on or after April 1, 2006, the lenders' yield on student loans is based on a quarterly calculation that uses the 1-month LIBOR. The lender yield is calculated using these quarterly average rates plus an allowable mark-up that is based on the type and date of the loan's first disbursement. If the quarterly lenders' yield on the loans is less than the stated interest rate, the lender must rebate the excess to USDE. The excess of the loans' stated interest rate over the quarterly lenders' yield is referred to as Negative SAP. The Authority's loan portfolio consisted of approximately 44.1% Negative SAP loans at June 30, 2019 and 55.2% Negative SAP loans at June 30, 2018. The calculated quarterly lenders' yield ranged from 3.79% to 5.87% for the fiscal year ended June 30, 2019 and 3.34% to 5.38% for the fiscal year ended June 30, 2018.

All FFEL Program student loans are guaranteed at 98% or 97% (97% for loans first disbursed on or after July 1, 2006) as to principal and accrued interest. USDE allows the loan guarantors to charge Federal Default or Guarantee fees which are remitted to the loan guarantor.

In order for the FFEL Program student loans to be or remain guaranteed, certain due-diligence requirements in loan servicing must be met. As of June 30, 2019 and 2018, approximately \$297,000 and \$195,000, respectively, of loans were no longer considered to be guaranteed.

The Authority is also required to pay to the USDE certain lender origination and consolidation loan rebate fees. The amount of the lender fees includes a certain percentage of the gross loan amount on all FFEL Program loans originated after October 1, 1993, and a certain percentage of the carrying value of the Consolidation loans.

Student loans receivable of approximately \$183,432,000 and \$216,148,000 as of June 30, 2019 and 2018, were pledged as collateral for notes and bonds payable issued by the Authority.

### **Notes to Financial Statements**

### Note 5. Notes and Bonds Payable

The Authority periodically issues notes and bonds for the purpose of funding student loans. All notes and bonds payable are primarily secured by student loans, related accrued interest, and by the amounts on deposit in accounts established under the respective bond resolution or financing agreement as maintained by the corporate trustees. The Authority is in compliance with all significant financing agreement requirements and bond covenants.

The following schedules summarize the notes and bonds payable outstanding as of June 30, 2019 and 2018:

						201	19			
	Year Issued	Original Amount	Interest Rate Basis	Interest Rate at Year-end	Final Maturity		Beginning balance	Additions	Reductions	Ending balance
Notes payable from direct borrow	vings:									
Senior Notes, 2016 Bank Note	2016	17,725,000	M LIBOR + 0.75%	3.2%	2026	\$	9,911,773	\$ -	\$ 2,593,029	\$ 7,318,744
Senior Notes, 2017 Bank Note Total notes payable	2017	52,450,000	M LIBOR + 0.65%	3.1%	2032		42,937,185 52,848,958	-	7,823,442 10,416,471	35,113,743 42,432,487
Bonds payable: 2010 Indenture of Trust Tax-Exe LIBOR Floating Rate Bonds: Series 2010A-2A	2010	51,225,000	Q LIBOR + 1.20%	3.7%	2037		37,350,000	-	6,820,000	30,530,000
Series 2010A-2B	2010	44,230,000	Q LIBOR + 1.00%	3.5%	2037		32,255,000	-	5,890,000	26,365,000
2011 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2011-1	2011	205,200,000	Q LIBOR + 1.15%	3.7%	2040		50,535,000	-	9,330,000	41,205,000
2013 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2013-1 Total bonds payable	2013	211,820,000	M LIBOR + 0.50%	2.9%	2032		60,757,000 180,897,000	<u>-</u>	13,766,000 35,806,000	46,991,000 145,091,000
Discount on bonds outstanding							(64,757)	(457,698)	10,149	(512,306)
Total debt outstanding						\$ 2	233,681,201	\$ (457,698)	\$ 46,232,620	\$ 187,011,181

### **Notes to Financial Statements**

### Note 5. Notes and Bonds Payable (Continued)

Notes payable from direct bornowings: Senior Notes, 2016 Bank Note   2016   17,725,000   M LIBOR + 0.65%   2.8%   2026   \$13,790,067   \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$							20	18			
Senior Notes, 2016 Bank Note         2016         17,725,000         M LIBOR + 0.75%         2.8%         2026         \$ 13,790,067         \$ - \$ 3,878,294         \$ 9,911,773           Senior Notes, 2017 Bank Note Total notes payable         2017         52,450,000         M LIBOR + 0.65%         2.7%         2032         51,430,695         - 8,493,510         42,937,185           Bonds payable:         2010 Indenture of Trust Tax-Exempt         LIBOR Floating Rate Bonds:         865,220,762         - 12,371,804         52,848,958           LIBOR Floating Rate Bonds:         Series 2010A-2A         2010         51,225,000         Q LIBOR + 1.20%         3.5%         2037         44,045,000         - 6,695,000         37,350,000           Series 2010A-2B         2010         44,230,000         Q LIBOR + 1.00%         3.3%         2037         44,045,000         - 5,780,000         32,255,000           2011 Indenture of Trust Taxable         LIBOR Floating Rate Bonds:         Series 2011-1         2011         205,200,000         Q LIBOR + 1.15%         3.5%         2040         62,655,000         - 12,120,000         50,535,000           2013 Indenture of Trust Taxable         LIBOR Floating Rate Bonds:         2012         277,284,000         - 16,527,000         60,757,000           Series 2013-1         2013         211,8			Ü		Rate at			0 0	Additions	Reductions	Ü
Senior Notes, 2017 Bank Note Total notes payable         2017         52,450,000         M LIBOR + 0.65%         2.7%         2032         51,430,695         -         8,493,510         42,937,185           Bonds payable:         2010 Indenture of Trust Tax-Exempt         LIBOR Floating Rate Bonds:         Series 2010A-2A         2010         51,225,000         Q LIBOR + 1.20%         3.5%         2037         44,045,000         -         6,695,000         37,350,000           Series 2010A-2B         2010         44,230,000         Q LIBOR + 1.20%         3.5%         2037         44,045,000         -         6,695,000         37,350,000           2011 Indenture of Trust Taxable         LIBOR Floating Rate Bonds:         Series 2011-1         2011         205,200,000         Q LIBOR + 1.15%         3.5%         2040         62,655,000         -         12,120,000         50,535,000           2013 Indenture of Trust Taxable         LIBOR Floating Rate Bonds:         Series 2013-1         2013         211,820,000         M LIBOR + 0.50%         2.6%         2032         77,284,000         -         16,527,000         60,757,000           Total bonds payable         (111,039)         -         (46,282)         (64,757)	Notes payable from direct borrow	vings:									
Bonds payable:   2010 Indenture of Trust Tax-Exempt	Senior Notes, 2016 Bank Note	2016	17,725,000	M LIBOR + 0.75%	2.8%	2026	\$	13,790,067	\$ -	\$ 3,878,294	\$ 9,911,773
2010 Indenture of Trust Tax-Exempt LIBOR Floating Rate Bonds: Series 2010A-2A 2010 51,225,000 Q LIBOR + 1.20% 3.5% 2037 44,045,000 - 6,695,000 37,350,000 Series 2010A-2B 2010 44,230,000 Q LIBOR + 1.00% 3.3% 2037 38,035,000 - 5,780,000 32,255,000  2011 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2011-1 2011 205,200,000 Q LIBOR + 1.15% 3.5% 2040 62,655,000 - 12,120,000 50,535,000  2013 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2013-1 2013 211,820,000 M LIBOR + 0.50% 2.6% 2032 77,284,000 - 16,527,000 60,757,000 Total bonds payable  Discount on bonds outstanding (111,039) - (46,282) (64,757)	· ·	2017	52,450,000	M LIBOR + 0.65%	2.7%	2032					
LIBOR Floating Rate Bonds: Series 2010A-2A											
Series 2010A-ZA Series 2010A-ZA Series 2010A-ZA Series 2010A-ZA         2010 51,225,000 Q LIBOR + 1.20% 3.5% 2037 44,045,000 - 6,695,000 37,350,000 Series 2010A-ZB         2011 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2011-1         2011 205,200,000 Q LIBOR + 1.15% 3.5% 2040 62,655,000 - 12,120,000 50,535,000         2040 50,535,000 - 12,120,000 Series 2011-1         2011 205,200,000 Q LIBOR + 1.15% 3.5% 2040 62,655,000 - 12,120,000 50,535,000         2013 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2013-1 2013 211,820,000 M LIBOR + 0.50% 2.6% 2032 77,284,000 - 16,527,000 60,757,000 Total bonds payable         2013 21,820,000 M LIBOR + 0.50% 2.6% 2032 77,284,000 - 41,122,000 180,897,000         2014,122,000 180,897,000 Total bonds outstanding         2015 21,120,000 Total bonds outstanding         2015 21,120,000 Total bonds outstanding         2016 20,757,000 Total bonds outstanding         2017 20,757,000 Total bonds outstanding         2018		mpt									
Series 2010A-2B         2010         44,230,000         Q LIBOR + 1.00%         3.3%         2037         38,035,000         -         5,780,000         32,255,000           2011 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2011-1         2011         205,200,000         Q LIBOR + 1.15%         3.5%         2040         62,655,000         -         12,120,000         50,535,000           2013 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2013-1         2013         211,820,000         M LIBOR + 0.50%         2.6%         2032         77,284,000         -         16,527,000         60,757,000           Total bonds payable         1011,039         -         41,122,000         180,897,000           Discount on bonds outstanding         (64,757)         (64,757)	· ·	2010	E1 225 000	O LIBOR + 1 20%	2 50/	2027		44.045.000		6 605 000	27 250 000
2011 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2011-1 2011 205,200,000 Q LIBOR + 1.15% 3.5% 2040 62,655,000 - 12,120,000 50,535,000  2013 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2013-1 2013 211,820,000 M LIBOR + 0.50% 2.6% 2032 77,284,000 - 16,527,000 60,757,000 Total bonds payable  Discount on bonds outstanding (111,039) - (46,282) (64,757)									_		
LIBOR Floating Rate Bonds: Series 2011-1  2011 205,200,000 Q LIBOR + 1.15% 3.5% 2040 62,655,000 - 12,120,000 50,535,000  2013 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2013-1  Total bonds payable  Discount on bonds outstanding  2013 211,820,000 M LIBOR + 0.50% 2.6% 2032 77,284,000 - 16,527,000 60,757,000 222,019,000 - 41,122,000 180,897,000  (111,039) - (46,282) (64,757)	Oches 2010A-2B	2010	44,230,000	Q LIBOIX 1.00%	3.570	2007		30,033,000		3,700,000	32,233,000
2013 Indenture of Trust Taxable LIBOR Floating Rate Bonds: Series 2013-1 2013 211,820,000 M LIBOR + 0.50% 2.6% 2032 77,284,000 - 16,527,000 60,757,000 Total bonds payable  Discount on bonds outstanding  (111,039) - (46,282) (64,757)	LIBOR Floating Rate Bonds:		205.200.000	Q LIBOR + 1.15%	3.5%	2040		62.655.000	_	12.120.000	50.535.000
LIBOR Floating Rate Bonds:         Series 2013-1       2013       211,820,000       M LIBOR + 0.50%       2.6%       2032       77,284,000       -       16,527,000       60,757,000         Total bonds payable       222,019,000       -       41,122,000       180,897,000         Discount on bonds outstanding       (111,039)       -       (46,282)       (64,757)	30.130 20	20	200,200,000	Q 2.2011 1.1070	0.070	20.0		02,000,000		12,120,000	30,000,000
Total bonds payable         222,019,000         -         41,122,000         180,897,000           Discount on bonds outstanding         (111,039)         -         (46,282)         (64,757)											
Discount on bonds outstanding (111,039) - (46,282) (64,757)	Series 2013-1	2013	211,820,000	M LIBOR + 0.50%	2.6%	2032		77,284,000	-	16,527,000	60,757,000
	Total bonds payable							222,019,000	-	41,122,000	180,897,000
Total debt outstanding \$ 287,128,723 \$ - \$ 53,447,522 \$ 233,681,201	Discount on bonds outstanding							(111,039)	-	(46,282)	(64,757)
	Total debt outstanding						\$ :	287,128,723	\$ -	\$ 53,447,522	\$ 233,681,201

The Series 2010A-2B and 2013-1 bonds were sold with original issue discounts. The unamortized balance at June 30, 2019 and 2018 was approximately \$512,000 and \$65,000, respectively, and is classified in the statement of net position as an offset to bonds payable. The Authority's outstanding notes payable from direct borrowings and bonds payable are secured with collateral of student loans receivable and payments received on those loans. The outstanding notes payable from direct borrowings and bonds payable contain provisions that, in an event of default including failure to make punctual payment of any principal or interest when it becomes due, an event of bankruptcy, or violation of any covenant or condition contained in the bond or note agreements, the timing of repayment of outstanding amounts may become due immediately.

#### **Notes to Financial Statements**

### Note 5. Notes and Bonds Payable (Continued)

Fiscal year debt service requirements to maturity or redemption date, assuming interest rates on variable rate debt remains at June 30, 2019 levels, are as follows:

			Notes Paya		
	Bonds	Payable	Direct Bor	rowings	
	Principal	Interest	Principal	Interest	Total
Years ending June 30:					
2020	\$ -	\$ 4,941,030	\$ -	\$ 1,302,252	\$ 6,243,282
2021	-	4,941,030	-	1,302,252	6,243,282
2022	-	4,941,030	-	1,302,252	6,243,282
2023	-	4,941,030	-	1,302,252	6,243,282
2024	-	4,941,030	-	1,302,252	6,243,282
2025-2029	-	24,705,150	7,318,744	5,816,413	37,840,307
2030-2034	46,991,000	21,509,413	35,113,743	3,024,785	106,638,941
2035-2039	56,895,000	14,110,756	-	-	71,005,756
2040-2044	41,205,000	1,395,357			42,600,357
	\$ 145,091,000	\$ 86,425,826	\$ 42,432,487	\$ 15,352,458	\$ 289,301,771

#### Note 6. Retirement Plan

**Plan description:** The Authority contributes to the Teachers Retirement System of Oklahoma (OTRS), a cost-sharing multiple-employer public employee retirement system which is self-administered. OTRS provides retirement, disability, and death benefits to Plan members and beneficiaries. The benefit provisions are established and may be amended by the State legislature. Title 70 of the Oklahoma Statutes, Sections 17-101 through 116.9, as amended, assigns the authority for management and operation of the Plan to the Board of Trustees of OTRS. OTRS issues a publicly available annual financial report that includes financial statements and required supplementary information for OTRS. That annual report may be obtained at <a href="www.ok.gov/TRS/">www.ok.gov/TRS/</a> or by writing to the TRS, Post Office Box 53524, Oklahoma City, Oklahoma 73152.

**Benefits provided:** OTRS provides defined retirement benefits based on members' final compensation, age, and term of service. In addition, the retirement program provides for benefits upon disability and to survivors upon the death of eligible members. Title 70 O. S. Sec. 17-105 defines all retirement benefits. The authority to establish and amend benefit provisions rests with the State Legislature.

Members become 100% vested in retirement benefits earned to date after five years of credited Oklahoma service. Members who joined OTRS on June 30, 1992, or prior are eligible to retire at maximum benefits when age and years of creditable service total 80. Members joining OTRS after June 30,1992, are eligible for maximum benefits when their age and years of creditable service total 90. Members whose age and service do not equal the eligible limit may receive reduced benefits as early as age 55, and at age 62 receive unreduced benefits based on their years of service. The maximum retirement benefit is equal to 2 percent of final compensation for each year of credited service.

### **Notes to Financial Statements**

#### Note 6. Retirement Plan (Continued)

Final compensation for members who joined OTRS prior to July 1, 1992, is defined as the average salary for the three highest years of compensation. Final compensation for members joining OTRS after June 30, 1992, is defined as the average of the highest five consecutive years of annual compensation in which contributions have been made. The final average compensation is limited for service credit accumulated prior to July 1, 1995, to \$40,000 or \$25,000, depending on the member's election. Monthly benefits are 1/12 of this amount. Service credits accumulated after June 30, 1995, are calculated based on each member's final average compensation, except for certain employees of the two comprehensive universities. Upon the death of a member who has not yet retired, the designated beneficiary shall receive the member's total contributions plus 100% of interest earned through the end of the fiscal year, with interest rates varying based on time of service. A surviving spouse of a qualified member may elect to receive, in lieu of the aforementioned benefits, the retirement benefit the member was entitled to at the time of death as provided under the Joint Survivor Benefit Option.

Upon the death of a retired member, OTRS will pay \$5,000 to the designated beneficiary, in addition to the benefits provided for the retirement option selected by the member.

A member is eligible for disability benefits after ten years of credited Oklahoma service. The disability benefit is equal to 2.0% of final average compensation for the applicable years of credited service.

Upon separation from OTRS, members' contributions are refundable with interest based on certain restrictions provided in the Plan, or by the Internal Revenue Code (IRC).

Members may elect to make additional contributions to a tax-sheltered annuity program up to the exclusion allowance provided under the IRC under Code section 403(b).

**Contributions:** Employees of the Authority, as OTRS members, are required to contribute to the Plan at a rate set by State Statute (employees' contributions). The contribution rate for OTRS members is based on 7% of their covered salary. The Authority made the system members' required contribution on behalf of its employees in 2019 and 2018.

The Authority itself is required to contribute a statutory percentage of participating employees' regular annual compensation for administration of the plan (employer's contributions). The contribution rate for the Authority was 9.5%. The Authority's total payments to OTRS for the employees' and employer's contributions was approximately \$1,294,000 and \$1,088,000 for the years ended June 30, 2019 and 2018, respectively, and was equal to the required contributions plus the employees' share. In addition, the State of Oklahoma also contributes 5% of State revenues from sales, use and individual income taxes to OTRS. The amounts contributed on-behalf of the Authority and recognized in the Authority's Statement of Revenue, Expenses and Changes in Net Position as both revenues and compensation and employee benefit expense in 2019 and 2018 was \$328,821 and \$275,264, respectively. These on-behalf payments do not meet the definition of a special funding situation.

Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions: At June 30, 2019 and 2018, the Authority reported a liability of \$6,246,398 and \$6,548,331, respectively, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018. The Authority's proportion of the net pension liability was based on the Authority's contributions to OTRS relative to total contributions to OTRS by all participating employers for the year ended June 30, 2018. Based upon this information, at June 30, 2019 and June 30, 2018, the Authority's proportion was 0.10334683% and 0.09868767%, respectively.

### **Notes to Financial Statements**

### Note 6. Retirement Plan (Continued)

For the years ended June 30, 2019 and 2018, the Authority recognized pension expense of \$486,545 and \$687,185, respectively. At June 30, 2019 and 2018, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		June 3	30, 2	019	June 30, 2018					
		Deferred		Deferred		Deferred		Deferred		
	C	outflows of		Inflows of	C	Outflows of		Inflows of		
	F	Resources	F	Resources	F	Resources	F	Resources		
			_	(0.40.000)				(000 010)		
Changes of assumption	\$	585,577	\$	(319,938)	\$	775,456	\$	(390,616)		
Differences between expected										
and actual experience		-		(431,785)		-		(446,122)		
Net difference between projected and actual investment earnings on										
pension plan investments		-		(108,582)		92,885		-		
Changes in proportion and differences between Authority contributions and										
proportionate share of contributions		348,552		(26,043)		137,867		(33,298)		
Total deferred amounts to be recognized in pension expense in future periods  Authority contributions subsequent		934,129		(886,348)		1,006,208		(870,036)		
to the measurement date		483,717		_	448,704			_		
Total deferred amounts related to pension	\$	1,417,846	\$	(886,348)	\$			(870,036)		

Deferred pension outflows resulting from the Authority's Employer contributions subsequent to the measurement date, totaling \$483,717 and \$448,704 at June 30, 2019 and 2018, respectively, will be recognized as a reduction of the net pension liability in the years ended June 30, 2020 and 2019, respectively. Deferred inflows related to the difference between projected and actual investment earnings are amortized over five years. The other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions consist of amounts originating in current and prior years and will be recognized in pension expense using the average expected remaining service life of active and inactive members of the Plan. The average expected remaining service life of the Plan is determined by taking the calculated total future service years of the Plan and is estimated at 5.38 years at June 30, 2019 and was estimated at 5.59 years at June 30, 2018.

Deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

	Deferred Outflows (Inflows)
2020	\$ (60,498)
2021	141,755
2022	(253,661)
2023	(130,602)
2024	14,389
Thereafter	336,398
	\$ 47,781

### **Notes to Financial Statements**

### Note 6. Retirement Plan (Continued)

**Actuarial assumptions:** The total pension liability was determined based on an actuarial valuation prepared as of July 1, 2018, using the following actuarial assumptions:

Actuarial cost method
 Entry age normal

Amortization method
 Level percentage of payroll

Remaining amortization period 20 years

Asset valuation method
 5-year smooth market

• Inflation 2.50%

Salary increases
 Composed of 3.25% inflation, plus step-rate promotional

increases for members with less than 25 years of service

Investment rate of return 7.50%

Retirement age
 Experience-based table of rates based on age, service, and

gender. Adopted by the OTRS Board in May 2015 in conjunction with the five-year experience study for the period ended June 30,

2014.

Mortality
 Males: RP-2000 Combined Healthy Mortality Table for Males with

White Collar Adjustments. Generational mortality improvements in accordance with Scale BB from the table's base year of 2000.

Females: GRS Southwest Region Teacher Mortality Table, scaled at 105%. Generational mortality improvements in accordance with Scale BB from the table's base year of 2012.

The long-term expected rate of return on pension plan investments was determined using building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

### **Notes to Financial Statements**

### Note 6. Retirement Plan (Continued)

The target asset allocation and best estimates of arithmetic expected real rates of return for each major asset class as of June 30, 2019, are summarized in the following table:

		Long-Term			
	Target Asset	Expected Real			
Asset Class	Allocation I				
Domestic Equity	38.50%	7.50%			
International Equity	19.00%	8.50%			
Fixed Income	23.50%	2.50%			
Real Estate*	9.00%	4.50%			
Alternative Assets	10.00%	6.10%			
Total	100.00%				

<sup>\*</sup>The Real Estate total expected return is a combination of US Direct Real Estate (unleveraged) and US Value added Real Estate (unleveraged)

**Discount rate:** The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from Plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, determined by State statutes. Projected cash flows also assume the State of Oklahoma will continue contributing 5.0% of sales, use and individual income taxes, as established by statute. Based on these assumptions, OTRS' fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the net pension liability to changes in the discount rate:** The following table presents the net pension liability of the Authority calculated using the discount rate of 7.5%, as well as what the Authority's net pension liability would be if OTRS calculated the total pension liability using a discount rate that is 1-percentage point lower (6.5%) or 1-percentage point higher (8.5%) than the current rate:

	19	% Decrease	Decrease Current Discount			
		(6.50%)		(8.50%)		
Net pension liability	\$	8,892,688	\$	6,246,398	\$	4.044.813
	<u> </u>	0,00=,000	Ψ	0,= :0,000	<u> </u>	1,011,010

#### **Notes to Financial Statements**

### Note 7. Commitments and Contingencies

The Authority conducts certain programs subject to audit by various federal and state agencies. Amounts challenged as a result of audits, if any, may result in refunds to these governmental agencies.

Proceeds from the Authority's tax-exempt debt that are invested in student loans are subject to the federal government yield adjustment payment rebate law which limits the earnings rate on funds received by an organization which issues tax-exempt debt. Any excess student loan interest over the allowable debt yield and spread would be rebated to the student loan borrowers as interest rate reductions or loan principal forgiveness or rebated to the Internal Revenue Service at the maturity of the related debt. The Authority's management actively monitors and manages this spread and will take necessary action to maintain student loan yields within the allowable spread over the life of the respective debt issuances. In recent years, the excess interest estimate has not required any action to maintain such yields.

The Authority leases certain facilities and equipment under noncancelable operating leases that expire at various dates through January 2021. Rent expense for the years ended June 30, 2019 and 2018 was approximately \$525,000 and \$522,000, respectively. The following is a schedule of future minimum rental payments under operating leases as of June 30, 2019:

Years ending June 30:

2020	\$ 505,776
2021	 295,036
	\$ 800,812

As part of the NFP servicer contract (Note 1), the Authority entered into a hosted service license agreement to use software products designed to service USDE loans. The initial term of the agreement is the later of the expiration or termination of a contract with the Department of Education as a NFP servicer or five years from the effective date. The agreement calls for minimum annual usage fees of \$450,000 during the term of the agreement. For the years ended June 30, 2019 and 2018, annual expenses related to this contract were \$2,548,474 and \$2,508,502, respectively, which were included in external loan servicing fees.

### Note 8. Risk Management

The Authority participates in the Oklahoma Risk Management Division's (a division of the Department of Central Services) insurance pool, which covers all governmental tort, property, vehicle, and directors and officers liability claims against the Authority. The Authority pays a yearly premium to the Department of Central Services to participate in the insurance pool. Premiums paid are not subject to retroactive adjustment.

# **Required Supplementary Information**

Required Supplementary Information Schedule of the Authority's Proportionate Share of the Net Pension Liability Oklahoma Teacher's Retirement System (OTRS) Last 10 Fiscal Years\*

	2019	2018	2017	2016	2015
Measurement date	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014
Authority's proportion of the net pension liability	0.10334683%	0.09868767%	0.09932093%	0.10123064%	0.10368155%
Authority's proportionate share of the net pension liability	6,246,398	6,548,331	8,322,242	6,176,715	5,577,929
Authority's covered-employee payroll	4,723,200	4,359,537	4,450,453	4,352,484	4,431,379
Authority's proportionate share of the net pension liability as a percentage of its covered-employee payroll	132.25%	150.21%	187.00%	141.91%	125.87%
Plan fiduciary net position as a percentage of the total pension liability	72.74%	69.32%	62.24%	70.31%	72.43%

Notes to Schedule:

**Note 1. Change in benefit terms:** There were no significant changes to benefit provisions or other matters that affected the comparability of the information presented above.

**Note. 2.** Change of assumptions: The assumptions for salary increases changed for the year ended June 30, 2016 and the year ended June 30, 2017. For the year ended June 30, 2015, salary increases were composed of 3.00% inflation, plus 0.75% productivity increase rate, plus step-rate promotional increases for members with less than 25 years of service. For the year ended June 30, 2016, salary increases are composed of 3.75% wage inflation, including 3.00% price inflation, plus a service-related component ranging from 0.00% to 8.00% based on years of services. For the year ended June 30, 2017, salary increases are composed of 3.25% wage inflation, including 2.50% price inflation, plus a service-related component ranging from 0.00% to 8.00% based on years of service. There were no changes in the assumptions for salary increases for the year ended June 30, 2019 or 2018.

The table used to determine the retirement age changed for the year ended June 30, 2016. For the year ended June 30, 2015, the retirement age was determined using the experience-based table developed from a five-year experience study for the period ended June 30, 2009. This table was adopted by the OTRS Board in September 2010. For the year ended June 30, 2016, the retirement age was determined using the experience-based table developed from a five-year experience study for the period ended June 30, 2014. This table was adopted by the OTRS Board in May 2015. There were no changes in the retirement age assumptions for the years ended June 30, 2019, 2018 or 2017.

The mortality rate tables used changed for the year ended June 30, 2016. For the year ended June 30, 2015, mortality rates were determined using the RP-2000 Combined Mortality table, projected to 2016 using Scale AA, multiplied by 90% for males and 80% for females. For the year ended June 30, 2016, the mortality rates for active employees were determined using the RP-2000 Employee Mortality tables, with male rates multiplied by 60% and female rates multiplied by 50%. The mortality rates for males after retirement were determined using the RP-2000 Combined Healthy Mortality Table for Males with White Collar Adjustments. Generational mortality improvements in accordance with Scale BB from the table's base year of 2000 were used. The mortality rates for females after retirement were determined using the GRS Southwest Region Teacher Mortality Table, scaled at 105%. Generational mortality improvements in accordance with Scale BB from the tables base year of 2012 were used. There were no changes in the mortality rate assumptions for the years ended June 30, 2019, 2018 or 2017.

The assumptions for investment return changed for the year ended June 30, 2017. For the years ended June 30, 2015 and June 30, 2016, investment return was 8.00% per year, net of investment-related expenses and compounded annually, composed of an assumed 3.00% inflation rate and a 5.00% net real rate of return. For the year ended June 30, 2017, investment return was 7.50% per year, net of investment-related expenses and compounded annually, composed of an assumed 2.50% inflation rate and a 5.00% net real rate of return. There were no changes in the assumptions for investment return for the year ended June 30, 2019 or 2018.

<sup>\*</sup> Only five fiscal years are presented because 10-year data is not yet available.

### Required Supplementary Information Schedule of the Authority's Contributions Oklahoma Teacher's Retirement System (OTRS) Last 10 Fiscal Years

		2019	2018	2017	2016	2015
Contractually required contribution Contributions in relation to the	\$	483,717	\$ 448,704	\$ 414,156	\$ 422,793	\$ 413,486
contractually required contribution	_	(483,717)	(448,704)	(414,156)	(422,793)	(413,486)
Contribution deficiency (excess)	\$	-	\$ -	\$ -	\$ -	\$ 
Authority's covered-employee payroll	\$	5,091,758	\$ 4,723,200	\$ 4,359,537	\$ 4,450,453	\$ 4,352,484
Contributions as a percentage of covered-employee payroll		9.50%	9.50%	9.50%	9.50%	9.50%
		2014	2013	2012	2011	2010
Contractually required contribution Contributions in relation to the	\$	420,981	\$ 384,832	\$ 331,252	\$ 303,573	\$ 323,991
contractually required contribution		(420,981)	(384,832)	(331,252)	(303,573)	(323,991)
Contribution deficiency (excess)	\$	-	\$ -	\$ -	\$ -	\$ 
Authority's covered-employee payroll	\$	4,431,379	\$ 4,050,863	\$ 3,486,863	\$ 3,195,505	\$ 3,502,605
Contributions as a percentage of covered-employee payroll		9.50%	9.50%	9.50%	9.50%	9.25%

### Notes to Schedule:

Note 1 - The statutorily required employer contributions for the Authority were as follows:

7-1-08 to 12-31-08 8.50% 1-1-09 to 12-31-09 9.00% 1-1-2010 to present 9.50%



RSM US LLP

# Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

#### **Independent Auditor's Report**

To the Board of Trustees
Oklahoma Student Loan Authority
A Component Unit of the State of Oklahoma

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Oklahoma Student Loan Authority, a component unit of the State of Oklahoma (the Authority) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated October 30, 2019. Our report includes an emphasis of matter paragraph stating the Authority is a component unit of the State of Oklahoma and the financial statements reflect only the assets, liabilities, deferred outflows and deferred inflows of resources, and revenues and expenses of the Authority and not the State of Oklahoma as a whole.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

RSM US LLP

Oklahoma City, Oklahoma October 30, 2019



**RSM US LLP** 

# Report on Compliance for the Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Grant Guidance

#### **Independent Auditors' Report**

To the Board of Trustees
Oklahoma Student Loan Authority
A Component Unit of the State of Oklahoma

#### Report on Compliance for the Major Federal Program

We have audited Oklahoma Student Loan Authority's, a component unit of the State of Oklahoma (the Authority), compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Authority's major federal program for the year ended June 30, 2019. The Authority's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for the Authority's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

#### **Opinion on the Major Federal Program**

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2019.

#### **Report on Internal Control Over Compliance**

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency or a combination of deficiencies in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

RSM US LLP

Oklahoma City, Oklahoma October 30, 2019

# Oklahoma Student Loan Authority A Component Unit of the State of Oklahoma

# Schedule of Expenditures of Federal Awards Year Ended June 30, 2019

		Passed	
	Federal	Through to	Federal
Federal Agency/Program Title	CFDA#	Subrecipients	Expenditures
U.S. Department of Education			
Federal Family Education Loan Program—beginning			
balance of outstanding guaranteed loans	84.032L	\$ -	\$ 274,509,115
Federal Family Education Loan Program—interest			
subsidies	84.032L	-	698,573
Total expenditures of federal awards		\$ -	\$ 275,207,688

See notes to schedule of expenditures of federal awards.

#### **Oklahoma Student Loan Authority**

#### Notes to Schedule of Expenditures of Federal Awards

#### Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the Oklahoma Student Loan Authority (the Authority) under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Authority, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Authority.

#### Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule, if any, represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

#### Note 3. Nature of Program

The Authority was created as an express trust under applicable Oklahoma Statutes and a Trust Indenture dated August 2, 1972, with the State of Oklahoma (the State) accepting the beneficial interest therein. The Authority is a component unit of the State and is included in the comprehensive annual financial report of the State as a discretely presented component unit.

The purpose of the Authority is to provide loan funds to qualified persons at participating postsecondary educational institutions. The student loans held by the Authority under the Federal Higher Education Act of 1965, as amended, include Federal Stafford (Stafford) Loans, Unsubsidized Stafford Loans for Middle Income Borrowers (Unsubsidized Stafford), Federal Supplemental Loans for Students (SLS), Federal PLUS Loans for Parents (PLUS), Federal PLUS Loans for Graduate or Professional Students (GRAD), and Federal Consolidation Loans (Consolidation).

The FFEL Program loans are guaranteed at 98% or 97% (97% for loans first disbursed on or after July 1, 2006) by the Oklahoma State Regents for Higher Education Guaranteed Student Loan Program (State Guarantee Agency), which is reinsured by the United States Department of Education (the USDE), or guaranteed by other guarantors approved by the USDE (Guarantee Agencies). As of June 30, 2019, approximately \$232,125,000 of the Authority's outstanding loans were guaranteed at 98% or 97% of the outstanding balance, as described above.

#### Note 4. Indirect Costs

In accordance with Uniform Guidance Subpart E Section 200.414, recipients of federal awards are allowed a 10% de minimis administrative cost rate. For the year ended June 30, 2019, the FFEL Program did not provide for additional administrative costs.

#### **Oklahoma Student Loan Authority**

#### Notes to Schedule of Expenditures of Federal Awards

#### Note 5. Relationship to Federal Financial Reports

Amounts reported in the accompanying schedule may differ from amounts requested by the Authority for the FFEL Program due to the U.S. government agency's discretionary authority to reduce interest subsidies, special allowance payments, or a combination of both by an amount equal to loan origination fees or lender's fees. Additionally, the amount of special allowance payments is determined by a U.S. government agency using information provided by the Authority; consequently, the amounts are not calculated by the Authority.

#### Note 6. Federal Expenditures

Due to the nature of the federal awards for the fiscal year ended June 30, 2019, no specific expenditures were made by the FFEL Program; receipts represent subsidies from a U.S. government agency. Such programs are described in the notes to the basic financial statements. The accompanying schedule of expenditures of federal awards includes the beginning balance of loans outstanding under the FFEL Program since the Authority has continuing compliance requirements with respect to those loans, and also presents the total interest subsidies received from the USDE during the year related to the FFEL Program and spent for debt service. All federal awards received directly from federal agencies are included on the schedule.



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# Summary Schedule of Prior Audit Findings For The Year Ended June 30, 2019

Identifying Number: 2018-001

<u>Finding:</u> The Authority has adopted overly conservative accounting policies with regards to its recording of the allowance for loan losses and amortization of original issue discount on bonds payable. As a result, the allowance for loan losses was overstated by approximately \$1,035,000 and bonds payable were overstated by approximately \$753,000, for cumulative misstatement of approximately \$1,788,000 at June 30, 2018.

<u>Corrective Actions Taken</u>: The Authority revised its policies for both the allowance for loan losses and amortization of original discount on bonds payable. The calculation method for the allowance for loan losses uses historical loss experience applied to the current loan portfolio aging to determine the required allowance. Amortization of original issue discount is determined by applying current outstanding bonds payable as a percentage of the initial bonds payable balance to the original issue discount.

Status: Fully corrected.

# **Oklahoma Student Loan Authority**

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# **Schedule of Findings and Questioned Costs**

Summary of Auditor's Results:		
Financial Statements:		
Type of auditor's report issued: Unmodified		
Internal control over financial reporting:		
<ul><li>Material weakness(es) identified?</li><li>Significant deficiency(ies) identified?</li></ul>	Yes X No Yes X None reported	
Noncompliance material to financial statements noted?	YesX_No	
Federal Awards:		
Internal control over major programs:		
<ul><li>Material weakness(es) identified?</li><li>Significant deficiency(ies) identified?</li></ul>	Yes X No Yes X None reported	
Type of auditors' report issued on compliance for major program	ns: Unmodified	
<ul> <li>Any audit findings disclosed that are required to be reported in accordance with section 2 CFR 200.516(a)?</li> </ul>	YesXNo	
Identification of major programs:		
Federal CFDA # Name of Federal Program		
84.032L Federal Family Education Loan Program		
Dollar threshold used to distinguish between type A and type B pro-	grams: \$750,000	
Auditee qualified as low-risk auditee?		

#### Oklahoma Student Loan Authority A Component Unit of the State of Oklahoma

# Schedule of Findings and Questioned Costs June 30, 2019

II. Findings Related to the Financial Statement Audit as Required to be Reported in Accordance with Government Auditing Standards:

#### A. Internal Control

No matters were reported.

### **B.** Compliance Findings

No matters were reported.

### Oklahoma Student Loan Authority A Component Unit of the State of Oklahoma

# Schedule of Findings and Questioned Costs June 30, 2019

## III. Findings Required to be Reported in Accordance with the Uniform Guidance:

### A. Internal Control

No matters were reported.

# **B.** Compliance Findings

No matters were reported.

